### AUDITED FINANCIAL STATEMENTS

FOR THE YEAR ENDED DECEMBER 31, 2021

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### GOVERNANCE AND ADMINISTRATION December 31, 2021

### APPOINTED OFFICIALS

| Board of Managers   | <u>Position</u> | Term Expires |
|---------------------|-----------------|--------------|
| Robert Schiefelbein | President       | August 2024  |
| Chris Uecker        | Vice President  | August 2022  |
| Dawn Cole           | Secretary       | August 2023  |
| Dale Homuth         | Treasurer       | August 2023  |
| Paul DeGree         | Member          | August 2022  |

#### ADMINISTRATION

Rebecca Carlson Administrator
JASS Administrative Services Bookkeeping



## Burkhardt & Burkhardt, Ltd.

Certified Public Accountants *Website*: www.bnbcpas.com

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Annandale Office:

Mankato Office:

430 S. Broad St., Ste. 100 Mankato, MN 56001 P: 507.387.1338

F: 507.387.5199

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**Friendly...** Family owned and run since 1990

#### **INDEPENDENT AUDITOR'S REPORT**

Board of Managers Clearwater River Watershed District Annandale. Minnesota

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Clearwater River Watershed District (the District), as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the District, as of December 31, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, which raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison schedules, listed under required supplemental information in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with evidence sufficient to express an opinion or provide any assurance.

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

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#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The supplemental information as listed in the table of contents under supplemental section are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Prior Year Comparative Information

Randondo & Burkhard, Ltd.

We have previously audited the District's 2020 financial statements, and we expressed unmodified audit opinions on the respective financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information in our report dated July 19, 2021. In our opinion, the partial comparative information presented herein as of and for the year ended December 31, 2020, is consistent, in all material respects, with the audited financial statements from which it has been derived.

Burkhardt & Burkhardt, Ltd Mankato, Minnesota

June 15, 2022



### STATEMENT OF NET POSITION December 31, 2021

| ASSETS                                 | Governmental Activities | Business-type Activities | Totals       |
|--|-------------------------|--------------------------|--------------|
| Cash and Cash Equivalents              | \$ 202,168              | \$ 3,999                 | \$ 206,167   |
| Investments                            | 1,924,539               | 311,973                  | 2,236,512    |
| Receivables:                           | -,,                     | ,- , -                   | _,,          |
| Accounts                               | 0                       | 40,600                   | 40,600       |
| Property Taxes                         | 9,052                   | 0                        | 9,052        |
| Special Assessments                    | 376,949                 | 0                        | 376,949      |
| Prepaid Expenses                       | 5,721                   | 4,473                    | 10,194       |
| Capital Assets                         | 2,337,209               | 4,293,550                | 6,630,759    |
| Accumulated Depreciation               | (580,469)               | (1,491,529)              | (2,071,998)  |
| TOTAL ASSETS                           | \$ 4,275,169            | \$ 3,163,066             | \$ 7,438,235 |
| LIABILITIES AND NET POSITION           |                         |                          |              |
| Liabilities                            |                         |                          |              |
| Deficit Cash Balances                  | \$ 0                    | \$ 96,776                | \$ 96,776    |
| Accounts Payable                       | 88,919                  | 8,350                    | 97,269       |
| Accrued Expenses                       | 8,493                   | 0                        | 8,493        |
| Unearned Revenue                       | 0                       | 3,808                    | 3,808        |
| Current Portion of Long-Term Debt      | 44,586                  | 0                        | 44,586       |
| Long-Term Debt, Net of Current Portion | 397,059                 | 0                        | 397,059      |
| Total Liabilities                      | 539,057                 | 108,934                  | 647,991      |
| Net Position                           |                         |                          |              |
| Net Investment in Capital Assets       | 1,315,094               | 2,802,020                | 4,117,114    |
| Restricted                             | 488,210                 | 0                        | 488,210      |
| Unrestricted                           | 1,932,808               | 252,112                  | 2,184,920    |
| Total Net Position                     | 3,736,112               | 3,054,132                | 6,790,244    |
| TOTAL LIABILITIES AND NET POSITION     | \$ 4,275,169            | \$ 3,163,066             | \$ 7,438,235 |

#### STATEMENT OF ACTIVITIES For the Year Ended December 31, 2021

Net (Expenses) Revenues and **Program Revenues** Changes in Net Position Operating Capital Business-Grants and Charges for Grants and Governmental type Functions/Programs Expenses Services Contributions Contributions Activities Activities Totals **GOVERNMENTAL ACTIVITIES:** General Government \$ 269,867 \$ 0 \$ 0 \$ 0 (269,867)\$ 0 (269,867)277,835 400,198 Special Revenue 0 45,715 168,078 0 168,078 Capital Projects (87,190)121,061 0 33,871 0 (87,190)Interest on Long-term Debt 0 (18,385)0 18,385 0 0 18,385 **Total Governmental Activities** 400,198 0 79,586 (207,364)0 (170,594)687,148 **BUSINESS-TYPE ACTIVITIES:** Sanitary Sewer System 184,355 97,046 0 0 0 (87,309)(87,309)**Total Primary Government** 497,244 79,586 (207,364)871,503 0 (87,309)(257,903)General Revenues: Property Taxes, Levied for General Purposes 298,124 0 298,124 Intergovernmental 12,391 0 12,391 Interest and Investments Earnings 194 34 228 Other Revenues 7,076 832 7,908 **Total General Revenues** 317,785 866 318,651 Changes in Net Position 110,421 (86,443)23,978 Net Position - January 1 3,625,691 3,140,575 6,766,266 Net Position - December 31 \$ 3,736,112 \$ 3,054,132 \$ 6,790,244

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### BALANCE SHEET GOVERNMENTAL FUNDS December 31, 2021

| ASSETS   |           | Op      | Chain of Lakes perations & aintenance | Cedar #06-1<br>Maintenance |    |        |
|--|-----------|---------|---------------------------------------|----------------------------|----|--------|
| ASSETS   |           |         |                                       |                            |    |        |
| Cash and Cash Equivalents                                  | \$        | 73,646  | \$                                    | 17,242                     | \$ | 60,953 |
| Investments  |           | 700,923 |                                       | 409,608                    |    | 0      |
| Property Taxes Receivable                                  |           | 7,871   |                                       | 0                          |    | 0      |
| Special Assessments Receivable                             |           | 224     |                                       | 2,699                      |    | 417    |
| Prepaid Expenses   |           | 5,721   |                                       | 0                          |    | 0      |
| Due From Other Funds                                       |           | 49,627  |                                       | 68,863                     |    | 0      |
| TOTAL ASSETS   | <u>\$</u> | 838,012 | \$                                    | 498,412                    | \$ | 61,370 |
| LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCE |           |         |                                       |                            |    |        |
| Liabilities  |           |         |                                       |                            |    |        |
| Accounts Payable   | \$        | 11,621  | \$                                    | 1,050                      | \$ | 17,028 |
| Accrued Expenses   |           | 2,556   |                                       | 0                          |    | 0      |
| Due to Other Funds   |           | 0       |                                       | 0                          |    | 16,685 |
| Total Liabilities  |           | 14,177  |                                       | 1,050                      |    | 33,713 |
| <b>Deferred Inflows of Resources</b>                       |           |         |                                       |                            |    |        |
| Unavailable Revenue  |           | 3,929   |                                       | 0                          |    | 0      |
| Fund Balances  |           |         |                                       |                            |    |        |
| Nonspendable   |           | 5,721   |                                       | 0                          |    | 0      |
| Restricted   |           | 0       |                                       | 0                          |    | 0      |
| Committed  |           | 0       |                                       | 497,362                    |    | 27,657 |
| Unassigned   |           | 814,185 |                                       | 0                          |    | 0      |
| Total Fund Balances  |           | 819,906 |                                       | 497,362                    |    | 27,657 |
| TOTAL LIABILITIES, DEFERRED INFLOWS                        |           |         |                                       |                            |    |        |
| OF RESOURCES AND FUND BALANCE                              | \$        | 838,012 | \$                                    | 498,412                    | \$ | 61,370 |

|               |         |    | learwater<br>Harbor/ |       |                     |              |           |  |  |  |  |
|---------------|---------|----|----------------------|-------|---------------------|--------------|-----------|--|--|--|--|
|               |         |    | lden River           | N     | Ionmajor            | Total        |           |  |  |  |  |
| Debt Nitrogen |         |    |                      |       | vernmental          | Governmental |           |  |  |  |  |
|               | Service |    | litigation           |       | Funds               |              | Funds     |  |  |  |  |
|               |         |    |                      | Tunus |                     |              |           |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
| \$            | 0       | \$ | 0                    | \$    | 50,327              | \$           | 202,168   |  |  |  |  |
|               | 149,271 |    | 140,711              |       | 524,026             |              | 1,924,539 |  |  |  |  |
|               | 0       |    | 0                    |       | 1,181               |              | 9,052     |  |  |  |  |
|               | 371,881 |    | 0                    |       | 1,728               |              | 376,949   |  |  |  |  |
|               | 0       |    | 0                    |       | 0                   |              | 5,721     |  |  |  |  |
|               | 0       |    | 0                    |       | 0                   |              | 118,490   |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
| \$            | 521,152 | \$ | 140,711              | \$    | 577,262             | \$           | 2,636,919 |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
| \$            | 0       | \$ | 50,421               | \$    | 8,798               | \$           | 88,918    |  |  |  |  |
|               | 0       |    | 0                    |       | 0                   |              | 2,556     |  |  |  |  |
|               | 32,942  |    | 68,863               |       | 0                   |              | 118,490   |  |  |  |  |
|               | 32,942  |    | 119,284              |       | 8,798               |              | 209,964   |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
|               | 370,803 |    | 0                    |       | 430                 | _            | 375,162   |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
|               | 0       |    | 0                    |       | 0                   |              | 5 701     |  |  |  |  |
|               | 0       |    | 0                    |       | 0                   |              | 5,721     |  |  |  |  |
|               | 117,407 |    | 0                    |       | 0                   |              | 117,407   |  |  |  |  |
|               | 0       |    | 21,427               |       | 588,789             |              | 1,135,235 |  |  |  |  |
|               | 117,407 |    | 21,427               |       | (20,755)<br>568,034 | _            | 793,430   |  |  |  |  |
|               | 11/,40/ |    | 21,42/               |       | 308,034             | _            | 2,051,793 |  |  |  |  |
|               |         |    |                      |       |                     |              |           |  |  |  |  |
| \$            | 521,152 | \$ | 140,711              | \$    | 577,262             | \$           | 2,636,919 |  |  |  |  |
| Φ             | 321,132 | Φ  | 140,/11              | Φ     | 311,202             | Ф            | 2,030,919 |  |  |  |  |

# RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET POSITION - GOVERNMENTAL FUNDS December 31, 2021

| Total Fund Balances - Governmental Funds   | \$<br>2,051,793 |
|--|-----------------|
| Amounts reported for Governmental Activities in the Statement of Net Position are different because:   |                 |
| Capital assets used in Governmental Activities are not financial resources and therefore are not reported as assets in governmental funds.   |                 |
| Cost of Capital Assets   | 2,337,209       |
| Less: Accumulated Depreciation   | (580,469)       |
| Long-term liabilities are not due and payable in the current period and therefore are not reported as liabilities in the funds.  |                 |
| Note payable   | (441,645)       |
| Certain receivables will be collected in subsequent years, but are not available soon enough to pay for the current period's expenditures and therefore are deferred in the funds. |                 |
| Delinquent property taxes  | 4,359           |
| Special Assessments  | 370,803         |
| Governmental funds do not report a liability for accrued interest payable until due and  |                 |
| payable.   | <br>(5,937)     |
| Total Net Position - Governmental Activities   | \$<br>3,736,112 |

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# STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS

For the Year Ended December 31, 2021

|  | General       | Chain of<br>Lakes<br>Operations &<br>Maintenance | dar #06-1    |
|--|---------------|--|--------------|
| Revenues:                                    |               |  |              |
| Property Taxes                               | \$<br>248,163 | \$ 0   | \$<br>0      |
| Intergovernmental                            | 3,793         | 0  | 2,250        |
| Special Assessments                          | 6,907         | 181,188  | 57,123       |
| Other Revenues                               | 783           | 90   | 107          |
| Interest Earnings                            | <br>81        | 46   | <br>5        |
| Total Revenues                               | <br>259,727   | 181,324  | <br>59,485   |
| Expenditures:                                |               |  |              |
| Current:                                     | 6.000         | 0  | 0            |
| Governance                                   | 6,000         | 0  | 0            |
| Administration & General                     | 149,173       | 14,716   | 7,836        |
| Technical & Engineering                      | 0             | 0  | 0            |
| Operation & Maintenance                      | 2,923         | 33,007   | 4,536        |
| Water Quality Monitoring                     | 7,335         | 34,771   | 351          |
| Other Special Projects                       | 623           | 0  | 0            |
| Capital Outlay                               | 0             | 0  | 68,581       |
| Debt Service:                                |               |  |              |
| Principal                                    | 0             | 0  | 0            |
| Interest and Fiscal Fees                     | <br>0         | 0  | <br>0        |
| Total Expenditures                           | <br>166,054   | 82,494   | <br>81,304   |
| Excess of Revenues Over (Under) Expenditures | <br>93,673    | 98,830   | <br>(21,819) |
| Other Financing Sources (Uses):              |               |  |              |
| Transfers In                                 | 0             | 0  | 0            |
| Transfers Out                                | <br>(50,000)  | 0  | <br>0        |
| Total Other Financing Sources (Uses)         | <br>(50,000)  | 0  | <br>0        |
| Change in Fund Balance                       | 43,673        | 98,830   | (21,819)     |
| Fund Balance - January 1                     | <br>776,233   | 398,532  | <br>49,476   |
| Fund Balance - December 31                   | \$<br>819,906 | \$ 497,362                                       | \$<br>27,657 |

|            | Clearwater<br>Harbor/ |              |              |  |  |  |  |  |
|------------|-----------------------|--------------|--------------|--|--|--|--|--|
|            | Hidden River          | Nonmajor     | Total        |  |  |  |  |  |
| Debt       | Nitrogen              | Governmental | Governmental |  |  |  |  |  |
| Service    | Mitigation            | Funds        | Funds        |  |  |  |  |  |
|            |                       |              |              |  |  |  |  |  |
| \$ 0       | \$ 0                  | \$ 49,163    | \$ 297,326   |  |  |  |  |  |
| 0          | 33,871                | 6,348        | 46,262       |  |  |  |  |  |
| 96,758     | 0                     | 155,005      | 496,981      |  |  |  |  |  |
| 0          | 0                     | 6,071        | 7,051        |  |  |  |  |  |
| 0          | 10                    | 52           | 194          |  |  |  |  |  |
| 96,758     | 33,881                | 216,639      | 847,814      |  |  |  |  |  |
| 0          | 0                     | 0            | 6,000        |  |  |  |  |  |
| 0          | 1,637                 | 17,472       | 190,834      |  |  |  |  |  |
| 0          | 3,603                 | 220          | 3,823        |  |  |  |  |  |
| 0          | 8,756                 | 69,492       | 118,714      |  |  |  |  |  |
| 0          | 0                     | 33,075       | 75,532       |  |  |  |  |  |
| 0          | 0                     | 0            | 623          |  |  |  |  |  |
| 0          | 100,843               | 0            | 169,424      |  |  |  |  |  |
|            |                       |              |              |  |  |  |  |  |
| 42,854     | 0                     | 0            | 42,854       |  |  |  |  |  |
| 18,961     | 0                     | 0            | 18,961       |  |  |  |  |  |
| 61,815     | 114,839               | 120,259      | 626,765      |  |  |  |  |  |
| 34,943     | (80,958)              | 96,380       | 221,049      |  |  |  |  |  |
| 0          | 0                     | 50,000       | 50,000       |  |  |  |  |  |
| 0          | 0                     | 0            | (50,000)     |  |  |  |  |  |
| 0          | 0                     | 50,000       | 0            |  |  |  |  |  |
| 34,943     | (80,958)              | 146,380      | 221,049      |  |  |  |  |  |
| 82,464     | 102,385               | 421,654      | 1,830,744    |  |  |  |  |  |
| \$ 117,407 | \$ 21,427             | \$ 568,034   | \$ 2,051,793 |  |  |  |  |  |

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES TO THE STATEMENT OF ACTIVITIES - GOVERNMENTAL FUNDS For the Year Ended December 31, 2021

| Total Net Change in Fund Balances - Governmental Funds  | \$<br>221,049       |
|---|---------------------|
| Amounts reported for Governmental Activities in the Statement of Activities are different because:  |                     |
| Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets are capitalized and allocated over their estimated useful lives and reported as depreciation expense.   |                     |
| Depreciation  | (103,813)           |
| The issuance of long-term debt provides current financial resources to Governmental fund, while the repayment of principal of long-term debt consumes the current financial resources. Neither transaction, however, has any effect on net position.  |                     |
| Principal payments  | 42,854              |
| Interest on long-term debt in the Statement of Activities differ from the amount reported in the Governmental funds because interest is recognized as an expenditure in the funds when it is due, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless |                     |
| of when it is due.  | 576                 |
| Certain revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.  |                     |
| Delinquent property taxes Special Assessments   | <br>798<br>(51,044) |
| Change in Net Position - Governmental Activities  | \$<br>110,421       |

### STATEMENT OF NET POSITION PROPRIETEARY FUNDS December 31, 2021

|                                    | Business-type Activities - Enterprise Funds |            |    |             |              |           |    |          |    |             |  |
|------------------------------------|---|------------|----|-------------|--------------|-----------|----|----------|----|-------------|--|
|                                    |   |            |    |             | Cl           | earwater  |    |          |    |             |  |
|                                    | Hi  | dden River | Re | est a while | Harbor Wande |           |    | andering |    |             |  |
|                                    | M   | aintenance | M  | aintenance  | Ma           | intenance |    | Ponds    |    | Totals      |  |
| ASSETS                             |   |            |    |             |              |           |    |          |    |             |  |
| Current Assets:                    |   |            |    |             |              |           |    |          |    |             |  |
| Cash and Cash Equivalents          | \$  | 0          | \$ | 1,842       | \$           | 0         | \$ | 2,157    | \$ | 3,999       |  |
| Investments                        |   | 47,434     |    | 15,964      |              | 174,804   |    | 73,771   |    | 311,973     |  |
| Accounts Receivable                |   | 9,957      |    | 2,187       |              | 21,765    |    | 6,691    |    | 40,600      |  |
| Prepaid Expenses                   |   | 1,121      |    | 347         |              | 2,603     |    | 402      |    | 4,473       |  |
| Total Current Assets               |   | 58,512     |    | 20,340      |              | 199,172   |    | 83,021   |    | 361,045     |  |
| Noncurrent Assets:                 |   |            |    |             |              |           |    |          |    |             |  |
| Capital Assets                     |   | 1,078,432  |    | 141,138     | 3            | ,002,480  |    | 71,500   |    | 4,293,550   |  |
| Less: Accumulated Depreciation     |   | (277,402)  |    | (48,243)    | (1           | ,131,513) |    | (34,371) | (  | (1,491,529) |  |
| Net Capital Assets                 |   | 801,030    | _  | 92,895      |              | ,870,967  |    | 37,129   |    | 2,802,021   |  |
| TOTAL ASSETS                       | \$  | 859,542    | \$ | 113,235     | \$ 2         | ,070,139  | \$ | 120,150  | \$ | 3,163,066   |  |
| LIABILITIES AND NET POSITION       |   |            |    |             |              |           |    |          |    |             |  |
| Current Liabilities:               |   |            |    |             |              |           |    |          |    |             |  |
| Deficit Cash Balances              | \$  | 46,516     | \$ | 0           | \$           | 50,260    | \$ | 0        | \$ | 96,776      |  |
| Accounts Payable                   |   | 2,776      |    | 0           |              | 2,774     |    | 2,800    |    | 8,350       |  |
| Unearned Revenue                   |   | 1,120      |    | 368         |              | 1,951     |    | 369      |    | 3,808       |  |
| Total Current Liabilities          |   | 50,412     |    | 368         |              | 54,985    |    | 3,169    |    | 108,934     |  |
| Net Position:                      |   |            |    |             |              |           |    |          |    |             |  |
| Net Investment in Capital Assets   |   | 801,030    |    | 92,895      | 1            | ,870,966  |    | 37,129   |    | 2,802,020   |  |
| Unrestricted                       |   | 8,100      |    | 19,972      |              | 144,188   |    | 79,852   |    | 252,112     |  |
| Total Net Position                 | _   | 809,130    |    | 112,867     | 2            | 2,015,154 |    | 116,981  |    | 3,054,132   |  |
| TOTAL LIABILITIES AND NET POSITION | \$  | 859,542    | \$ | 113,235     | \$ 2         | ,070,139  | \$ | 120,150  | \$ | 3,163,066   |  |

# STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION PROPRIETARY FUNDS

For the Year Ended December 31, 2021

|  |                             | Business-type Activities - Enterprise Funds Clearwater |                          |         |                       |                    |         |    |           |  |  |
|--|-----------------------------|--|--------------------------|---------|-----------------------|--------------------|---------|----|-----------|--|--|
|  | Hidden River<br>Maintenance |  | Rest a while Maintenance |         | Harbor<br>Maintenance | Wandering<br>Ponds |         |    | Totals    |  |  |
| Operating Revenues:                    |                             |  |                          |         |                       |                    |         |    |           |  |  |
| Charges for Services                   | \$                          | 25,404   | \$                       | 7,177   | \$ 54,744             | \$                 | 9,721   | \$ | 97,046    |  |  |
| Operating Expenses:                    |                             |  |                          |         |                       |                    |         |    |           |  |  |
| Administration & General               |                             | 5,763  |                          | 2,813   | 8,420                 |                    | 2,352   |    | 19,348    |  |  |
| Routine Maintenance                    |                             | 14,203   |                          | 770     | 18,035                |                    | 5,600   |    | 38,608    |  |  |
| Depreciation                           |                             | 27,046   |                          | 2,643   | 94,260                |                    | 2,450   |    | 126,399   |  |  |
| Total Operating Expenses               |                             | 47,012   |                          | 6,226   | 120,715               |                    | 10,402  |    | 184,355   |  |  |
| Income (Loss) from Operations          |                             | (21,608)   |                          | 951     | (65,971)              |                    | (681)   |    | (87,309)  |  |  |
| Nonoperating Revenues (Expenses):      |                             |  |                          |         |                       |                    |         |    |           |  |  |
| Interest Earnings                      |                             | 3  |                          | 2       | 21                    |                    | 8       |    | 34        |  |  |
| Other Revenues                         |                             | 336  |                          | 69      | 348                   |                    | 79      |    | 832       |  |  |
| Total Nonoperating Revenues (Expenses) |                             | 339  |                          | 71      | 369                   |                    | 87      |    | 866       |  |  |
| Change in Net Position                 |                             | (21,269)   |                          | 1,022   | (65,602)              |                    | (594)   |    | (86,443)  |  |  |
| Net Position - January 1               |                             | 830,399  |                          | 111,845 | 2,080,756             |                    | 117,575 |    | 3,140,575 |  |  |
| Net Position - December 31             | \$                          | 809,130  | \$                       | 112,867 | \$ 2,015,154          | \$                 | 116,981 | \$ | 3,054,132 |  |  |

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

For the Year Ended December 31, 2021

|  | Business-type Activities - Enterprise Funds |            |              |           |        |            |    |          |    |          |
|--|---|------------|--------------|-----------|--------|------------|----|----------|----|----------|
|  |   |            | Clearwater   |           |        |            |    |          |    |          |
|  |   | dden River | Rest a while |           | Harbor |            |    | andering |    |          |
|  | Ma  | aintenance | Ma           | intenance | M      | aintenance |    | Ponds    |    | Totals   |
| CASH FLOWS FROM OPERATING                      |   |            |              |           |        |            |    |          |    |          |
| ACTIVITIES                                     |   |            |              |           |        |            |    |          |    |          |
| Receipts from Customers and Users              | \$  | 25,024     | \$           | 7,068     | \$     | 51,313     | \$ | 9,624    | \$ | 93,029   |
| Payments to Suppliers                          |   | (21,027)   |              | (4,834)   |        | (26,298)   |    | (5,174)  |    | (57,333) |
| Other Receipts                                 |   | 336        |              | 69        |        | 348        |    | 79       |    | 832      |
| Net Cash from Operating Activities             |   | 4,333      |              | 2,303     |        | 25,363     |    | 4,529    |    | 36,528   |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTVITIES |   |            |              |           |        |            |    |          |    |          |
| Purchases of Investments                       |   | (12,923)   |              | (5.141)   |        | (32,726)   |    | (7,884)  |    | (58,674) |
| ruichases of investments                       |   | (12,923)   |              | (5,141)   |        | (32,720)   |    | (7,004)  |    | (36,074) |
| Change in Cash and Cash Equivalents            |   | (8,590)    |              | (2,838)   |        | (7,363)    |    | (3,355)  |    | (22,146) |
| Cash and Cash Equivalents - January 1          |   | (37,926)   | _            | 4,680     |        | (42,897)   |    | 5,512    |    | (70,631) |
| Cash and Cash Equivalents - December 31        | \$  | (46,516)   | \$           | 1,842     | \$     | (50,260)   | \$ | 2,157    | \$ | (92,777) |
| Reconciliation of Operating Income (Loss) to   |   |            |              |           |        |            |    |          |    |          |
| Net Cash from Operating Activities:            |   |            |              |           |        |            |    |          |    |          |
| Income (Loss) from Operations                  | \$  | (21,608)   | \$           | 951       | \$     | (65,971)   | \$ | (681)    | \$ | (87,309) |
| Adjustments to Reconcile Operating Income      | Ψ   | (21,000)   | Ψ            | 751       | Ψ      | (03,571)   | Ψ  | (001)    | Ψ  | (07,507) |
| (Loss) to Net Cash from Operating Activities:  |   |            |              |           |        |            |    |          |    |          |
| Other Receipts                                 |   | 336        |              | 69        |        | 348        |    | 79       |    | 832      |
| Depreciation Expense                           |   | 27,046     |              | 2,643     |        | 94,260     |    | 2,450    |    | 126,399  |
| (Increase) Decrease in:                        |   | 27,010     |              | 2,013     |        | 71,200     |    | 2,130    |    | 120,377  |
| Accounts Receivable                            |   | (380)      |              | (109)     |        | (3,431)    |    | (97)     |    | (4,017)  |
| Prepaid Expenses                               |   | 711        |              | 39        |        | (708)      |    | 37       |    | 79       |
| Increase (Decrease) in:                        |   | , 11       |              | 37        |        | (700)      |    | 31       |    | , ,      |
| Accounts Payable                               |   | (1,560)    |              | (1,290)   |        | 1,244      |    | 2,727    |    | 1,121    |
| Unearned Revenue                               |   | (212)      |              | (1,270)   |        | (379)      |    | 14       |    | (577)    |
| Net Cash from Operating Activities             | \$  | 4,333      | \$           | 2,303     | \$     | 25,363     | \$ | 4,529    | \$ | 36,528   |
| The Cash Hom Operating Activities              | Ψ   | 1,555      | Ψ            | 2,505     | Ψ      | 20,000     | Ψ  | 1,5227   | Ψ  | 30,320   |

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting entity

The Clearwater River Watershed District (the District) was organized under provisions of Minnesota Statutes Chapter 103D. The District is governed by a Board of Managers (the Board) composed of five members appointed by the counties within the area of the Watershed District boundaries. The Board exercises legislative authority and determines all matters of policy. The Board appoints personnel responsible for the proper administration of all affairs relating to the District.

The District has considered all potential units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the primary government to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the primary government. As required by accounting principles generally accepted in the United States of America, these financial statements present the District and its component units, entities for which the District is financially accountable.

Component units for which the District has been determined to be financially accountable can be blended with the primary government or be included as a discrete presentation. Blended component units, although legally separate entities are in substance, part of the District's operations and so data from these units are combined with data of the District. Each discretely presented component unit, on the other hand, is reported in a separate column in the financial statements to emphasize it is legally from the District. Based on the foregoing criteria as of December 31, the District had no blended or discretely presented component units.

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the District and its component units. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Interest on general long-term debt is considered an indirect expense and is reported separately in the Statement of Activities. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Internally dedicated revenues are reported as general revenues rather than as program revenues.

Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Aggregate information for the remaining nonmajor governmental funds is reported in a single column in the fund financial statements.

### C. Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund financial statements and the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

### Note 1 <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (Continued)

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is susceptible to accrual as revenue of the current period. All other revenue items are measurable and available only when cash is received by the District.

Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the year in which the resources are measurable and become available.

Non-exchange transactions, in which the District receives value without directly giving equal value in return, include property taxes, grants, entitlement and donations. On an accrual basis, revenue from property taxes is recognized in the year for which the tax is levied. Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must also be available before it can be recognized.

Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied. Grants and entitlements received before eligibility requirements are met are also recorded as unearned revenue. On the modified accrual basis, receivables that will not be collected within the available period have also been reported as deferred inflows of resources in the fund financial statements.

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

The District reports the following major governmental funds:

The *General fund* is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund.

The *Operations and Maintenance fund* accounts for revenues and accumulated resources necessary for the maintenance of the original Clearwater Chain of Lakes Restoration Project.

The Cedar #06-1 Maintenance fund accounts for revenues and accumulated resources necessary for the maintenance of Cedar Lake.

The Debt Service fund accounts for the servicing of general long-term debt not being financed by proprietary funds.

The Clearwater Harbor/Hidden River Nitrogen Mitigation fund accounts for resources and accumulated costs related to construction of infrastructure for the Clearwater Harbor/Hidden River nitrogen mitigation capital project.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 1 <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (Continued)

The District reports the following major proprietary funds:

The *Hidden River Sanitary Sewer Maintenance fund* accounts for the costs associated with the District's sanitary sewer system of Hidden River and ensures that user charges are sufficient to meet those costs.

The Rest a While Sanitary Sewer Maintenance fund accounts for the costs associated with the District's sanitary sewer system of Rest a While and ensures that user charges are sufficient to meet those costs.

The Clearwater Harbor Sanitary Sewer Maintenance fund accounts for the costs associated with the District's sanitary sewer system of Clearwater Harbor and ensures that user charges are sufficient to meet those costs.

The Wandering Ponds Sanitary Sewer Maintenance fund accounts for the costs associated with the District's sanitary sewer system of Wandering Ponds and ensures that user charges are sufficient to meet those costs.

As a general rule, the effect of interfund activity has been eliminated from government-wide financial statements. Exceptions to this general rule are charges between the District's sewer functions and various other functions of the District. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District enterprise funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

#### D. Assets, liabilities, deferred inflows of resources, and net position/fund balance

### Deposits and investments

The District's cash and cash equivalents are cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash balances from all funds are pooled and invested, to the extent available, in certificates of deposit and other authorized investments. Earnings from such investments are allocated based on applicable participation by each of the funds.

The District may also invest idle funds as authorized by Minnesota statutes, as follows:

- 1. Direct obligations or obligations guaranteed by the United States or its agencies.
- 2. Shares of investment companies registered under the Federal Investment Company Act of 1940 and received the highest credit rating, rated in one of the two highest rating categories by a statistical rating agency, and have a final maturity of thirteen months or less.
- 3. General obligations of a state or local government with taxing powers rated "A" or better; revenue obligations rated "AA" or better.
- 4. General obligations of the Minnesota Housing Finance Agency rated "A" or better.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

### Note 1 <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (Continued)

- 5. Bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System.
- 6. Commercial paper issued by United States banks corporations or their Canadian subsidiaries, of highest quality category by at least two nationally recognized rating agencies and maturing in 270 days or less.
- 7. Repurchase or reverse repurchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities broker-dealers.
- 8. Guaranteed Investment Contracts (GIC's) issued or guaranteed by a United States commercial bank, a domestic branch of a foreign bank, a United States insurance company, or its Canadian subsidiary, whose similar debt obligations were rated in one of the top two rating categories by a nationally recognized rating agency.

Investments are generally stated at fair value, except for investments in certain external investment pools, which are stated at amortized cost. Short-term, highly liquid debt instruments (including commercial paper, bankers' acceptance, and U.S. treasury and agency obligations) purchased with a remaining maturity of one year or less are also reported at amortized cost. Investment earnings are accrued at the Balance Sheet date.

The District categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The fair value hierarchy gives the highest priority to quoted prices in active markets for identical assets or liabilities (Level 1) and the lowest priority to unobservable inputs (Level 3). If the inputs used to measure the financial instruments fall within different levels of the hierarchy, the categorization is based on the lowest level input that is significant to the fair value measurement of the instrument. Financial assets and liabilities recorded on the combined statements of financial position are categorized based on the inputs to the valuation techniques as follows:

- **Level 1** Financial assets and liabilities are valued using inputs that are unadjusted quoted prices in active markets accessible at the measurement date of identical financial assets and liabilities.
- **Level 2** Financial assets and liabilities are valued based on quoted prices for similar assets, or inputs that are observable, either directly or indirectly for substantially the full term through corroboration with observable market data.
- Level 3 Financial assets and liabilities are valued using pricing inputs which are unobservable for the asset, inputs that reflect the reporting entity's own assumptions about the assumptions market participants and would use in pricing the asset.

See Note 3 for the District's recurring fair value measurements as of December 31, 2021

#### Property taxes

The District Board annually adopts a tax levy and certifies it to the County in December for collection in the following year. The County is responsible for collecting all property taxes for the District. These taxes attach an enforceable lien on taxable property within the District on January 1 and are payable by the property owners in two installments. The taxes are collected by the County Treasurer and tax settlements are made to the District during January, June and December each year.

Taxes payable on homestead property, as defined by Minnesota statutes, were partially reduced by a market value credit aid. The credit is paid to the District by the State in lieu of taxes levied against the homestead property. The State remits this credit in two equal installments in October and December each year.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – (Continued)

Delinquent taxes receivable includes the past six years' uncollected taxes. Delinquent taxes have been offset by a deferred inflow of resources for delinquent taxes not received within 60 days after year end in the fund financial statements.

#### Accounts receivable

Accounts receivable include amounts billed for services provided before year end. Unbilled utility enterprise fund receivables are also included for services provided in 2021. The District annually certifies delinquent accounts to the County for collection in the following year. Therefore, there has been no allowance for doubtful accounts established.

#### Special assessments

Special assessments represent the financing for public improvements paid for by benefiting property owners. These assessments are recorded as receivables upon certification to the County. Special assessments are recognized as revenue when they are received in cash or within 60 days after year end. All governmental special assessments receivables are offset by a deferred inflow of resources in the fund financial statements.

#### Prepaid items

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items.

#### Interfund receivables and payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Advances between funds, as reported in the fund financial statements, are offset by a nonspendable fund balance account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

#### Unearned revenue

Unearned revenues are reported as a liability in the governmental funds Balance Sheet and Statement of Net Position. The District recognizes revenues when earned and amounts received in advance of the period in which services are rendered are recorded as a liability. Unearned revenue arises from two sources: prepayment of service-type special assessments by property owners and grant receipts in excess of grant expenditures.

#### Capital assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than the thresholds below (amount not rounded) and an estimated useful life in excess of one year. For financial statement purposes only, a capitalization threshold is established for each capital asset category as follows:

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 1 <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (Continued)

| Assets                     | Capitalization Threshold |
|----------------------------|--------------------------|
| Land improvements          | \$ 10,000                |
| Buildings and improvements | 25,000                   |
| Infrastructure             | 100,000                  |
| Machinery and equipment    | 5,000                    |

As the District constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The reported value excludes normal maintenance and repairs which are essentially amounts spent in relation to capital assets that do not increase the capacity or efficiency of the item or extend its useful life beyond the original estimate. In the case of donations, the District values these capital assets at the estimated fair value of the item at the date of its donation.

Property, plant, and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

| Assets                     | Useful Lives<br>in Years |
|----------------------------|--------------------------|
| Buildings and improvements | 15 to 75                 |
| Infrastructure             | 20 to 60                 |
| Machinery and equipment    | 3 to 15                  |

#### Deferred outflows/inflows of resources

In addition to liabilities, the statement of financial position and fund financial statements will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has only one type of item, which arises only under a modified accrual basis of accounting, which qualifies as needing to be reported in this category. Accordingly, the item, unavailable revenue, is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from two sources: property taxes and special assessments. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net position.

In the fund financial statements, governmental fund types recognize debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### Net position

In the government-wide financial statements, net position represents the difference between assets and liabilities. Net position is displayed in three components:

a. Net investment in capital assets - Consists of capital assets, net of accumulated depreciation reduced by any outstanding debt attributable to acquire capital assets.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 1 <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u> – (Continued)

- b. Restricted net position Consist of net position balances restricted when there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments.
- c. Unrestricted net position All other net position balances that do not meet the definition of "restricted" or "net investment in capital assets".

#### Fund balance

In the fund financial statements, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of resources reported in the governmental funds. These classifications are defined as follows:

Nonspendable - Amounts that cannot be spent because they are not in spendable form, such as prepaid items.

*Restricted* - Amounts related to externally imposed constraints established by creditors, grantors or contributors; or constraints imposed by state statutory provisions.

Committed - Amounts constrained for specific purposes that are internally imposed by formal action (resolution) of the District Council, which is the District's highest level of decision-making authority. Committed amounts cannot be used for any other purpose unless the District Board modifies or rescinds the commitment by resolution.

Assigned - Amounts constrained for specific purposes that are internally imposed. In governmental funds other than the General fund, assigned fund balance represents all remaining amounts that are not classified as nonspendable and are neither restricted nor committed. In the General fund, assigned amounts represent intended uses established by the District Board itself or by an official to which the governing body delegates the authority. The District Board has adopted a fund balance policy which delegates the authority to assign amounts for specific purposes to the District Administrator.

Unassigned - The residual classification for the General fund and also negative residual amounts in other funds.

The District considers restricted amounts to be spent first when both restricted and unrestricted fund balance is available. Additionally, the District would first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balance when expenditures are made.

The District has formally adopted a fund balance policy for the General fund. The District's policy is to maintain a minimum unassigned fund balance of 20-25 percent of budgeted operating expenditures for cash-flow timing needs.

#### Note 2 STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. Budgetary information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General fund. All annual appropriations lapse at fiscal year-end. The District does not use encumbrance accounting.

On or before July 1 of each year, District staff compiles the budget into an overall preliminary District budget. Before September 15, the proposed budget is presented to the District Board for review. The District Board holds public hearings, and a final budget is prepared and adopted in December.

The appropriated budget is prepared by fund, function and department. The District's staff may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the District Board. The legal level of budgetary control is the department level. Budgeted amounts are as originally adopted or as amended by the District Board. There were no budget amendments during the year.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 2 <u>STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY</u> – (Continued)

#### **B.** Excess of Expenditures over Appropriations

For the year ended December 31, 2021, Cedar #06-1 Maintenance had expenditures over appropriations of \$26,304. Excess expenditures over appropriations was funded by additional revenues and available fund balance.

#### C. Deficit Fund Equity

The following had fund equity deficits at year-end:

| Fund                       | _ | Amour | nt     |
|----------------------------|---|-------|--------|
| Governmental               |   |       |        |
| Nonmajor                   |   |       |        |
| Augusta Channel Clean Out  |   | \$    | 6,034  |
| School Section Lake Outlet |   |       | 14,721 |

The fund deficits are planned to be eliminated with future interfund transfers and committed revenues.

#### Note 3 DETAILED NOTES ON ALL FUNDS

#### A. Deposits and investments

#### **Deposits**

Custodial credit risk for deposits and investments is the risk that in the event of a bank failure, the District's deposits and investments may not be returned or the District will not be able to recover collateral securities in the possession of an outside party. In accordance with Minnesota statutes and as authorized by the District Board, the District maintains deposits at those depository banks, all of which are members of the Federal Reserve System.

Minnesota statutes require that all District deposits be protected by insurance, surety bond or collateral. The market value of collateral pledged must equal 110 percent of the deposits not covered by insurance or bonds.

Authorized collateral in lieu of a corporate surety bond includes:

- United States government Treasury bills, Treasury notes, Treasury bonds;
- Issues of United States government agencies and instrumentalities as quoted by a recognized industry quotation service available to the government entity;
- General obligation securities of any state or local government with taxing powers which is rated "A" or better by a national bond rating service, or revenue obligation securities of any state or local government with taxing powers which is rated "AA" or better by a national bond rating service;
- General obligation securities of a local government with taxing powers may be pledged as collateral against funds deposited by that same local government entity;
- Irrevocable standby letters of credit issued by Federal Home Loan Banks to a municipality accompanied by written evidence that the bank's public debt is rated "AA" or better by Moody's Investors Service, Inc., or Standard & Poor's Corporation; and
- Time deposits that are fully insured by any federal agency

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

Minnesota statutes require that all collateral shall be placed in safekeeping in a restricted account at a Federal Reserve Bank, or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The selection should be approved by the government entity.

On December 31, 2021, the carrying amount of deposits was \$109,391 and the bank balance was \$128,930. Of the bank balance, \$250,000 was covered by federal depository insurance.

#### Investments

As of December 31, 2021, the District had the following investments that are insured or registered, or securities held by the District's agent in the District's name:

|   |        |          | Fair Value   |    | Interest R      |             |                 |
|---|--------|----------|--------------|----|-----------------|-------------|-----------------|
|   | Cred   | lit Risk | Measurements | Ma | turity Duration | on in Years |                 |
| Type of Investments   | Rating | Agency   | Using        | Le | ess Than 1      | 1 to 5      | <br>Total       |
| Pooled Investments at Amortized<br>Cost: Minnesota Municipal<br>Money Market Fund<br>Liquid Class | N/R    | N/R      | NAV          | \$ | 2,236,512       | -           | \$<br>2,236,512 |
| <b>Total investments</b>  |        |          |              |    |                 |             | \$<br>2,236,512 |

N/A - Not applicable N/R - Not rated

Investments are subject to various risks, the following of which are considered the most significant:

Custodial Credit Risk – For investments, this is the risk that in the event of a failure of the counterparty to an investment transaction (typically a broker-dealer) the District would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Investments in investment pools and money markets are not evidenced by securities that exist in physical or book entry form and, therefore, are not subject to custodial credit risk disclosures. The District does not have an investment policy to address this risk.

**Credit Risk** – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the District's investments to those listed in footnote one. The District does not have an investment policy to address this risk.

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The District does not have an investment policy to address this risk.

Concentration Risk – This is the risk associated with investing a significant portion of the District's investments (considered 5 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. On December 31, 2021, the District's investment portfolio did not hold 5% or more of the total investment with any specific issuers. The District does not have an investment policy to address this risk.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

The Minnesota Municipal Money Market Fund (4M Fund) is regulated by Minnesota Statutes and is an external investment pools not registered with the Securities Exchange Commission (SEC). The District's investment in the 4M Fund is measured at the net asset value (NAV) per share provided by the pool, which approximates fair value in accordance with Rule 2a-7 of the Investment Company Act of 1940. The NAV method of valuation values a security at its cost on the date of purchase and thereafter assumes a constant amortization to maturity of any discount or premium, regardless of the impact of fluctuating interest rates on the market value of the investments. For 4M Fund investments valued at the NAV, there are no unfunded commitments, redemption frequency is daily, and there is no redemption notice for the Liquid Class.

A reconciliation of cash and investments as shown on the Statement of Net Position for the District follows:

|   | Governmental<br>Funds |           |    | Proprietary<br>Funds |  |  |
|---|-----------------------|-----------|----|----------------------|--|--|
| Demand deposits   | \$                    | 202,168   | \$ | (92,777)             |  |  |
| Total cash and cash equivalents as shown on the Statement of Net Position |                       | 202,168   |    | (92,777)             |  |  |
| Investments   |                       | 1,924,539 |    | 311,973              |  |  |
| Total cash and investments  | \$                    | 2,126,707 | \$ | 219,196              |  |  |

#### B. Receivables

Receivables as of the year end for the District are reported on the Statement of Net Position. There are no estimates for allowances for uncollectible receivables.

Governmental funds report *deferred inflows of resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of *deferred inflows* and *unearned revenue* reported in the governmental funds were as follows:

|   | Unavailable |         | Un | earned |
|---|-------------|---------|----|--------|
| Delinquent property taxes - general fund            | \$          | 3,929   | \$ | -      |
| Delinquent property taxes - data aquisition fund    |             | 430     |    | -      |
| Special assessments not yet due - debt service fund |             | 370,803 |    |        |
|   |             |         |    |        |
| Total unavailable/unearned revenue                  | \$          | 375,162 | \$ |        |

The only receivables not expected to be collectible within one year are the following: General Fund: \$2,000 of delinquent taxes and Debt Service Fund: \$274,394 of special assessments.

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

#### C. Interfund receivables, payables, and transfers

### Interfund transfers

Interfund transfers for the year ended December 31, 2021, consisted of the following:

|                | General |       |
|----------------|---------|-------|
| Transferred To | Fund    | Total |

Transfer From

|                  |              | _            |
|------------------|--------------|--------------|
| Data Acquisition | \$<br>50,000 | \$<br>50,000 |
| Total            | \$<br>50.000 | \$<br>50,000 |

Transfers from the General fund to the Data Acquisition fund was to provide working capital and eliminate the cash deficit.

#### Interfund receivables and payables

| Payable Fund                      | Receivable Fund                         |          | mount   |
|-----------------------------------|---|----------|---------|
| Debt Service                      | General fund                            | ¢        | 22.042  |
|                                   |   | <b>3</b> | 32,942  |
| Cedar Maintenance #06-01          | General fund                            |          | 16,685  |
| CW/HR Nitrogen Mitigation Project | Chain of Lakes Operations & Maintenance |          | 68,863  |
|                                   |   |          |         |
| Total                             |   | \$       | 118,490 |

The internal balances between the Debt Service, Cedar Maintenance #06-1, and CW/HR Nitrogen Mitigation Project funds and the Chain of Lakes Operations & Maintenance and General funds were to remove deficit cash balances. These amounts are expected to be repaid in the subsequent year.

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

## Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

### D. Capital assets

Capital asset activity for the District for the year ended December 31, 2021, was as follows:

|                                      | Beginning Balance Increases |              | Increases Decreases |              |
|--------------------------------------|-----------------------------|--------------|---------------------|--------------|
| <b>Governmental activities</b>       |                             |              |                     |              |
| Capital assets not being depreciated |                             |              |                     |              |
| Land                                 | \$ 235,853                  | \$ -         | \$ -                | \$ 235,853   |
| Total capital assets                 |                             |              |                     |              |
| not being depreciated                | 235,853                     | -            |                     | 235,853      |
| Capital assets being depreciated     |                             |              |                     |              |
| Distribution system                  | 2,050,319                   | -            | -                   | 2,050,319    |
| Machinery and equipment              | 51,037                      |              |                     | 51,037       |
| Total capital assets                 |                             |              |                     |              |
| being depreciated                    | 2,101,356                   |              |                     | 2,101,356    |
| Less accumulated depreciation for    |                             |              |                     |              |
| Distribution system                  | (438,748)                   | (102,516)    | =                   | (541,264)    |
| Machinery and equipment              | (37,907)                    | (1,298)      |                     | (39,205)     |
| Total accumulated                    |                             |              |                     |              |
| depreciation                         | (476,655)                   | (103,814)    |                     | (580,469)    |
| Total capital assets                 |                             |              |                     |              |
| being depreciated, net               | 1,624,701                   | (103,814)    |                     | 1,520,887    |
| Governmental activities              |                             |              |                     |              |
| capital assets, net                  | \$ 1,860,554                | \$ (103,814) | \$ -                | \$ 1,756,740 |

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

|   | Beginning<br>Balance | Increas       | es       | Decre | eases        |    | Ending<br>Balance |
|---|----------------------|---------------|----------|-------|--------------|----|-------------------|
| Business-type activities                      | Bulling              |               |          |       |              |    |                   |
| Capital assets not being depreciated          |                      |               |          |       |              |    |                   |
| Land  | \$ 35,400            | \$            |          | \$    |              | \$ | 35,400            |
| Capital assets being depreciated              |                      |               |          |       |              |    |                   |
| Sanitary system                               | 4,249,480            |               | -        |       | -            |    | 4,249,480         |
| Machinery and equipment                       | 8,670                |               |          |       | <del>-</del> |    | 8,670             |
| Total capital assets                          |                      |               |          |       |              |    |                   |
| being depreciated                             | 4,258,150            |               | <u> </u> |       |              |    | 4,258,150         |
| Less accumulated depreciation for             |                      |               |          |       |              |    |                   |
| Sanitary system                               | (1,359,446)          | (125          | ,821)    |       | -            |    | (1,485,267)       |
| Machinery and equipment                       | (5,684)              |               | (578)    |       |              |    | (6,262)           |
| Total accumulated                             |                      |               |          |       |              |    |                   |
| depreciation                                  | (1,365,130)          | (126          | ,399)    |       |              |    | (1,491,529)       |
| Total capital assets                          |                      |               |          |       |              |    |                   |
| being depreciated, net                        | 2,893,020            | (126          | ,399)    |       | <u>-</u>     |    | 2,766,621         |
| Business-type activities                      |                      |               |          |       |              |    |                   |
| capital assets, net                           | \$ 2,928,420         | \$ (126       | ,399)    | \$    |              | \$ | 2,802,021         |
| Depreciation expense was charged to functions | s/programs of the    | District as f | ollows:  |       |              |    |                   |
| Governmental activities                       |                      |               |          |       |              |    |                   |
| General government                            |                      |               |          | \$    | 103,814      | _  |                   |
| Total depreciation expense - governmen        | tal activities       |               |          | \$    | 103,814      | =  |                   |
| Business-type activities                      |                      |               |          |       |              |    |                   |
| Hidden River                                  |                      |               |          | \$    | 27,046       |    |                   |
| Rest a While                                  |                      |               |          | *     | 2,643        |    |                   |
| Clearwater Harbor                             |                      |               |          |       | 94,260       |    |                   |
| Wandering Ponds                               |                      |               |          |       | 2,450        | _  |                   |
|   |                      |               |          |       |              |    |                   |

126,399

Total depreciation expense - business-type activities

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

#### E. Long-term debt

#### Note Payable

The District and the County of Stearns, Minnesota (the County) entered into an agreement under Minnesota Statute 103D.335 whereas the County agreed to finance part of a nitrogen mitigation project. This note is to be repaid from assessments certified to the benefiting property owners over a ten-year term commencing August 1, 2020, in twenty equal installments.

| Description  | ithorized<br>d Issued | Interest<br>Rate | Issue<br>Date | _      |    | alance at<br>Year End |
|--------------|-----------------------|------------------|---------------|--------|----|-----------------------|
| Note Payable | \$<br>616,323         | 4.00%            | 11/1/19       | 2/1/30 | \$ | 441,645               |

Annual debt service requirements to maturity for note payable are as follows:

| Year Ending | Governmental Activities |          |    |         |       |         |  |  |  |
|-------------|-------------------------|----------|----|---------|-------|---------|--|--|--|
| December 31 | P                       | rincipal | I  | nterest | Total |         |  |  |  |
| 2022        | \$                      | 44,586   | \$ | 17,229  | \$    | 61,815  |  |  |  |
| 2023        |                         | 46,387   |    | 15,428  |       | 61,815  |  |  |  |
| 2024        |                         | 48,222   |    | 13,593  |       | 61,815  |  |  |  |
| 2025        |                         | 50,209   |    | 11,606  |       | 61,815  |  |  |  |
| 2026        |                         | 52,238   |    | 9,577   |       | 61,815  |  |  |  |
| 2027-2030   |                         | 200,003  |    | 16,350  |       | 216,353 |  |  |  |
| Total       | \$                      | 441,645  | \$ | 83,783  | \$    | 525,428 |  |  |  |

#### Changes in long-term liabilities

During the year ended December 31, 2021, the following changes occurred in long-term liabilities.

|                          | Beginning |         |           |   |           |          | Ending  |         | Due Within |        |
|--------------------------|-----------|---------|-----------|---|-----------|----------|---------|---------|------------|--------|
|                          | Balance   |         | Increases |   | Decreases |          | Balance |         | One Year   |        |
| Governmental activities: |           |         |           |   |           |          |         |         |            |        |
| Note payable             | \$        | 484,500 | \$        | - | \$        | (42,855) | \$      | 441,645 | \$         | 44,586 |
| Governmental activity    |           |         |           |   |           |          |         |         |            |        |
| long-term liabilities    | \$        | 484,500 | \$        | - | \$        | (42,855) | \$      | 441,645 | \$         | 44,586 |

### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

### F. Net Position/Fund Balance

### Governmental Fund Balances

Governmental fund balances reported on the fund financial statements on December 31, 2021, included the following:

| Nonspendable:                                      |                    |
|--|--------------------|
| Major Funds:                                       |                    |
| General Fund - prepaid expenses                    | \$<br>5,721        |
| Restricted:  |                    |
| Debt service                                       | 117,407            |
| Dest service                                       | <br>117,107        |
| Committed:   |                    |
| Major Funds:                                       |                    |
| Chain of lakes O&M                                 | 497,362            |
| Cedar #06-01 maintenance                           | 27,657             |
| Clearwater harbor/hidden river nitrogen mitigation | 21,427             |
| Non-Major Funds:                                   |                    |
| Clearwater grass/bog removal                       | 21,575             |
| Data acquisition                                   | 47,950             |
| Cedar lake AIS                                     | 27,165             |
| Louisa & marie AIS                                 | 63,388             |
| Bass lake AIS                                      | 23,026             |
| Clearwater lake AIS                                | 231,580            |
| Lake augusta AIS                                   | 20,158             |
| Watkins storm water                                | 142,684            |
| School section project                             | 11,263             |
| To the second                                      | 1 125 225          |
| Total Committed                                    | <br>1,135,235      |
| Unassigned:  |                    |
| Major Funds:                                       |                    |
| General Fund                                       | 814,185            |
| Nonmajor Funds:                                    |                    |
| Augusta channel clean out                          | (6,034)            |
| School section lake outlet                         | (14,721)           |
| Total unassigned fund balance                      | 793,430            |
| Total Fund Balances                                | \$<br>2,051,793    |
|  | <br>) <del>-</del> |

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 3 <u>DETAILED NOTES ON ALL FUNDS</u> – (Continued)

#### Governmental Activities Net Position

Governmental activities net position reported on the government-wide statement of net position on December 31, 2021, includes the following:

| Net investment in Capital Assets. | Net Investment | in | Capital | Assets: |
|-----------------------------------|----------------|----|---------|---------|
|-----------------------------------|----------------|----|---------|---------|

| Land                                   | \$<br>235,853 |
|--|---------------|
| Distribution system                    | 2,050,319     |
| Machinery and equipment                | 51,037        |
| Less: accumulated depreciation         | (580,469)     |
| Less: related debt                     | (441,645)     |
| Total Net Investment in Capital Assets | 1,315,094     |

#### Restricted:

Debt service 488,210

Unrestricted 1,932,808

Total Governmental Activities Net Position \$ 3,736,112

### Business-type Activities Net Position

Business-type activities net position reported on the government-wide statement of net position on December 31, 2021, includes the following:

3,054,132

#### Net Investment in Capital Assets:

Total Business-Type Activities Net Position

| Land                                   | \$      | 35,400      |
|--|---------|-------------|
| Sanitary system                        |         | 4,249,480   |
| Machinery and equipment                |         | 8,670       |
| Less: accumulated depreciation         | <u></u> | (1,491,530) |
| Total Net Investment in Capital Assets |         | 2,802,020   |
| Unrestricted                           |         | 252,112     |

#### NOTES TO THE FINANCIAL STATEMENTS December 31, 2021

#### Note 4 OTHER INFORMATION

#### A. Risk management

The District is exposed to various risks of loss related to torts; theft of damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters for which the District carries insurance. The District obtains insurance through participation in the League of Minnesota Cities Insurance Trust (LMCIT), which is a risk sharing pool with approximately 800 other governmental units. The District pays an annual premium to LMCIT for its workers compensation and property and casualty insurance. The LMCIT is self-sustaining through member premiums and will reinsure for claims above a prescribed dollar amount for each insurance event. Settled claims have not exceeded the District's coverage in any of the past three fiscal years.

Liabilities are reported when it is probable that a loss has occurred, and the amount of the loss can be reasonably estimated. Liabilities, if any, include an amount for claims that have been incurred but not reported (IBNRs). The District's management is not aware of any incurred but not reported claims.

### **B.** Contingencies

Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the state government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the District expects such amounts, if any, to be immaterial.



## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL GENERAL FUND

For the Year Ended December 31, 2021

|  | Actual<br>Amount | Variance with Final Budget - Over (Under) |            |
|--|------------------|---|------------|
| Revenues:                                    |                  |   |            |
| Property Taxes                               | \$ 250,000       | \$ 248,163                                | \$ (1,837) |
| Special Assessments                          | 5,100            | 6,907                                     | 1,807      |
| Intergovernmental                            | 0                | 3,793                                     | 3,793      |
| Other Revenues                               | 0                | 783                                       | 783        |
| Interest Earnings                            | 0                | 81  | 81         |
| Total Revenues                               | 255,100          | 259,727                                   | 4,627      |
| Expenditures:                                |                  |   |            |
| Current:                                     |                  |   |            |
| Governance                                   | 0                | 6,000                                     | 6,000      |
| Administrative & General                     | 250,000          | 149,173                                   | (100,827)  |
| Technical & Engineering                      | 0                | 0   | 0          |
| Operations & Maintenance                     | 0                | 2,923                                     | 2,923      |
| Water Quality Monitoring                     | 0                | 7,335                                     | 7,335      |
| Other Special Projects                       | 0                | 623                                       | 623        |
| Total Expenditures                           | 250,000          | 166,054                                   | (83,946)   |
| Excess of Revenues Over (Under) Expenditures | 5,100            | 93,673                                    | 88,573     |
| Other Financing Sources (Uses):              |                  |   |            |
| Transfers Out                                | 0                | (50,000)                                  | 50,000     |
| Change in Fund Balance                       | \$ 5,100         | 43,673                                    | \$ 138,573 |
| Fund Balance - January 1                     |                  | 776,233                                   |            |
| Fund Balance - December 31                   |                  | \$ 819,906                                |            |

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CHAIN OF LAKES OPERATIONS & MAINTENANCE

For the Year Ended December 31, 2021

|  | Original<br>And Final<br>Budget | Actual<br>Amount | Variance with<br>Final Budget -<br>Over (Under) |
|--|---------------------------------|------------------|---|
| Revenues:                                    |                                 |                  |   |
| Special Assessments                          | 176,000                         | 181,188          | 5,188   |
| Other Revenues                               | 0                               | 90               | 90  |
| Interest Earnings                            | 0                               | 46               | 46  |
| Total Revenues                               | 176,000                         | 181,324          | 5,324   |
| Expenditures: Current:                       |                                 |                  |   |
| Administrative & General                     | 27,150                          | 14,716           | (12,434)  |
| Technical & Engineering                      | 0                               | 0                | 0   |
| Operations & Maintenance                     | 4,500                           | 33,007           | 28,507  |
| Water Quality Monitoring                     | 3,400                           | 34,771           | 31,371  |
| Other Special Projects                       | 130,950                         | 0                | (130,950)                                       |
| Capital Outlay                               | 10,000                          | 0                | (10,000)  |
| Total Expenditures                           | 176,000                         | 82,494           | (93,506)  |
| Excess of Revenues Over (Under) Expenditures | <u>\$</u> 0                     | 98,830           | \$ 98,830                                       |
| Fund Balance - January 1                     |                                 | 398,532          |   |
| Fund Balance - December 31                   |                                 | \$ 497,362       |   |

## STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL CEDAR #06-1 MAINTENANCE

For the Year Ended December 31, 2021

|  | Original    |           | Variance with  |
|--|-------------|-----------|----------------|
|  | And Final   | Actual    | Final Budget - |
|  | Budget      | Amount    | Over (Under)   |
| Revenues                                 |             |           |                |
| Special Assessments                      | 55,000      | 57,123    | 2,123          |
| Intergovernmental                        | 0           | 2,250     | 2,250          |
| Other Revenues                           | 0           | 107       | 107            |
| Interest Earnings                        | 0           | 5         | 5              |
| Total Revenues                           | 55,000      | 59,485    | 4,485          |
| Expenditures                             |             |           |                |
| Current:                                 |             |           |                |
| Administrative & General                 | 5,300       | 7,836     | 2,536          |
| Technical & Engineering                  | 7,000       | 0         | (7,000)        |
| Operations & Maintenance                 | 24,300      | 4,536     | (19,764)       |
| Water Quality Monitoring                 | 2,000       | 351       | (1,649)        |
| Capital Outlay                           | 16,400      | 68,581    | 52,181         |
| Total Expenditures                       | 55,000      | 81,304    | 26,304         |
| Excess Revenue Over (Under) Expenditures | <u>\$</u> 0 | (21,819)  | \$ (21,819)    |
| Fund Balance - January 1                 |             | 49,476    |                |
| Fund Balance - December 31               |             | \$ 27,657 |                |



## COMBINING BALANCE SHEET - NONMAJOR GOVERNMENTAL FUNDS December 31, 2021

|  | Special<br>Revenue |                                     |           | Capital<br>Projects          | Total<br>Nonmajor<br>Governmental<br>Funds |                                     |  |
|--|--------------------|-------------------------------------|-----------|------------------------------|--|-------------------------------------|--|
| ASSETS   |                    |                                     |           |                              |  |                                     |  |
| Cash and Cash Equivalents Investments Property Taxes Receivable Special Assessments Receivable | \$                 | 55,949<br>364,457<br>1,181<br>1,728 | \$        | (5,622)<br>159,569<br>0<br>0 | \$   | 50,327<br>524,026<br>1,181<br>1,728 |  |
| TOTAL ASSETS   | \$                 | 423,315                             | \$        | 153,947                      | \$   | 577,262                             |  |
| LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCE  Liabilities Accounts Payable      | \$                 | 8,798                               | \$        | 0                            | \$   | 8,798                               |  |
| Deferred Inflows of Resources  |                    |                                     |           |                              |  |                                     |  |
| Unavailable Revenue  |                    | 430                                 | _         | 0                            |  | 430                                 |  |
| Fund Balances Committed Unassigned Total Fund Balances   | _                  | 434,842<br>(20,755)<br>414,087      | _         | 153,947<br>0<br>153,947      |  | 588,789<br>(20,755)<br>568,034      |  |
| TOTAL LIABILITIES, DEFERRED INFLOWS<br>OF RESOURCES AND FUND BALANCE                           | <u>\$</u>          | 423,315                             | <u>\$</u> | 153,947                      | \$   | 577,262                             |  |

## COMBINING STATEMENT OF REVENUE, EXPENDITURES AND, CHANGES IN FUND BALANCE - NONMAJOR GOVERNMENTAL FUNDS For the Year Ended December 31, 2021

|   | Special<br>Revenue |  | Capital<br>Project |                                 | Total<br>Nonmajor<br>Governmental<br>Funds |  |
|---|--------------------|--|--------------------|---------------------------------|--|--|
| Revenues: Property Taxes  | \$                 | 49,163                                       | \$                 | 0                               | \$   | 49,163                                       |
| Intergovernmental   | Ψ                  | 6,348  | Ψ                  | 0                               | Ψ  | 6,348  |
| Special Assessments   |                    | 155,005                                      |                    | 0                               |  | 155,005                                      |
| Other Revenues  |                    | 6,027  |                    | 44                              |  | 6,071  |
| Interest Earnings   |                    | 35   |                    | 17                              |  | 52   |
| Total Revenues  |                    | 216,578                                      |                    | 61                              |  | 216,639                                      |
| Expenditures: Current: Administration & General Technical & Engineering Operation & Maintenance Water Quality Monitoring Total Expenditures | _                  | 11,605<br>220<br>69,492<br>32,720<br>114,037 | _                  | 5,867<br>0<br>0<br>355<br>6,222 |  | 17,472<br>220<br>69,492<br>33,075<br>120,259 |
| Excess of Revenues Over (Under) Expenditures  |                    | 102,541                                      |                    | (6,161)                         |  | 96,380                                       |
| Other Financing Sources (Uses): Transfers In  |                    | 50,000                                       |                    | 0                               |  | 50,000                                       |
| Change in Fund Balance  |                    | 152,541                                      |                    | (6,161)                         |  | 146,380                                      |
| Fund Balance - January 1  |                    | 261,546                                      |                    | 160,108                         |  | 421,654                                      |
| Fund Balance - December 31  | \$                 | 414,087                                      | \$                 | 153,947                         | \$   | 568,034                                      |

## COMBINING BALANCE SHEET - NONMAJOR SPECIAL REVENUE FUNDS December 31, 2021

| ASSETS   | Gı | Clearwater Augusta Grass/Bog Channel Removal Clean Out |    | Data<br>Acquisition         |    | School<br>Section<br>Lake<br>Outlet |    |                               |
|--|----|--|----|-----------------------------|----|-------------------------------------|----|-------------------------------|
| Cash and Cash Equivalents Investments Property Taxes Receivable Special Assessments Receivable | \$ | 1,178<br>20,355<br>0<br>42                             | \$ | 5,968<br>(12,002)<br>0<br>0 | \$ | 13,505<br>38,483<br>1,181<br>0      | \$ | (12,546)<br>(2,175)<br>0<br>0 |
| TOTAL ASSETS   | \$ | 21,575   | \$ | (6,034)                     | \$ | 53,169                              | \$ | (14,721)                      |
| LIABILITIES, DEFERRED INFLOWS OF<br>RESOURCES AND FUND BALANCE                                 |    |  |    |                             |    |                                     |    |                               |
| Liabilities Accounts Payable   | \$ | 0  | \$ | 0                           | \$ | 4,789                               | \$ | 0                             |
| <b>Deferred Inflows of Resources</b> Unavailable Revenue                                       |    | 0  |    | 0                           |    | 430                                 |    | 0                             |
| Fund Balances Committed Unassigned Total Fund Balances   |    | 21,575<br>0<br>21,575                                  |    | 0<br>(6,034)<br>(6,034)     | _  | 47,950<br>0<br>47,950               |    | 0<br>(14,721)<br>(14,721)     |
| TOTAL LIABILITIES, DEFERRED INFLOWS<br>OF RESOURCES AND FUND BALANCE                           | \$ | 21,575   | \$ | (6,034)                     | \$ | 53,169                              | \$ | (14,721)                      |

|    |                               |    |                             |                                   |    |                               |    |                           |    | Total                               |
|----|-------------------------------|----|-----------------------------|-----------------------------------|----|-------------------------------|----|---------------------------|----|-------------------------------------|
|    |                               |    |                             |                                   |    |                               |    |                           | N  | Ionmajor                            |
|    | Cedar                         | L  | ouisa &                     | Bass                              | C  | Clearwater Lake               |    | Lake                      |    | Special                             |
|    | Lake                          |    | Marie                       | Lake                              |    | Lake                          | A  | Augusta                   | I  | Revenue                             |
|    | AIS                           |    | AIS                         | AIS                               |    | AIS                           |    | AIS                       |    | Funds                               |
| \$ | (5,965)<br>32,868<br>0<br>262 | \$ | 7,085<br>55,518<br>0<br>785 | \$<br>5,106<br>17,782<br>0<br>138 | \$ | 40,727<br>190,594<br>0<br>259 | \$ | 891<br>23,034<br>0<br>242 | \$ | 55,949<br>364,457<br>1,181<br>1,728 |
|    | 202                           |    | 765                         | <br>130                           |    | 239                           |    | 272                       |    | 1,720                               |
| \$ | 27,165                        | \$ | 63,388                      | \$<br>23,026                      | \$ | 231,580                       | \$ | 24,167                    | \$ | 423,315                             |
| \$ | 0                             | \$ | 0                           | \$<br>0                           | \$ | 0                             | \$ | 4,009                     | \$ | 8,798                               |
| _  | 0                             | _  | 0                           | <br>0                             |    | 0                             |    | 0                         | _  | 430                                 |
|    | 27,165<br>0<br>27,165         |    | 63,388<br>0<br>63,388       | <br>23,026<br>0<br>23,026         |    | 231,580<br>0<br>231,580       |    | 20,158<br>0<br>20,158     |    | 434,842<br>(20,755)<br>414,087      |
| \$ | 27,165                        | \$ | 63,388                      | \$<br>23,026                      | \$ | 231,580                       | \$ | 24,167                    | \$ | 423,315                             |

## COMBINING SCHEDULE OF REVENUE, EXPENDITURES AND, CHANGES IN FUND BALANCE - NONMAJOR SPECIAL REVENUE FUNDS For the Year Ended December 31, 2021

|  | Clearwater<br>Grass/Bog<br>Removal | Augusta<br>Channel<br>Clean Out | Data<br>Acquisition | School<br>Section<br>Lake<br>Outlet |
|--|------------------------------------|---------------------------------|---------------------|-------------------------------------|
| Revenues:                                    |                                    |                                 |                     |                                     |
| Property Taxes                               | \$ 0                               | \$ 0                            | \$ 49,163           | \$ 0                                |
| Intergovernmental                            | 0                                  | 0                               | 6,348               | 0                                   |
| Special Assessments                          | 3,816                              | 4,090                           | 34                  | 4,354                               |
| Other Revenues                               | 37                                 | 0                               | 0                   | 44                                  |
| Interest Earnings                            | 2                                  | 0                               | 2                   | 0                                   |
| Total Revenues                               | 3,855                              | 4,090                           | 55,547              | 4,398                               |
| Expenditures:                                |                                    |                                 |                     |                                     |
| Current:                                     |                                    |                                 |                     |                                     |
| Administration & General                     | 842                                | 101                             | 5,701               | 645                                 |
| Technical & Engineering                      | 0                                  | 0                               | 0                   | 220                                 |
| Operation & Maintenance                      | 953                                | 0                               | 0                   | 374                                 |
| Water Quality Monitoring                     | 0                                  | 0                               | 31,920              | 0                                   |
| Capital Outlay                               | 0                                  | 0                               | 0                   | 0                                   |
| Total Expenditures                           | 1,795                              | 101                             | 37,621              | 1,239                               |
| Excess of Revenues Over (Under) Expenditures | 2,060                              | 3,989                           | 17,926              | 3,159                               |
| Other Financing Sources (Uses):              |                                    |                                 |                     |                                     |
| Transfers In                                 | 0                                  | 0                               | 50,000              | 0                                   |
| Change in Fund Balance                       | 2,060                              | 3,989                           | 67,926              | 3,159                               |
| Fund Balance - January 1                     | 19,515                             | (10,023)                        | (19,976)            | (17,880)                            |
| Fund Balance - December 31                   | \$ 21,575                          | \$ (6,034)                      | \$ 47,950           | \$ (14,721)                         |

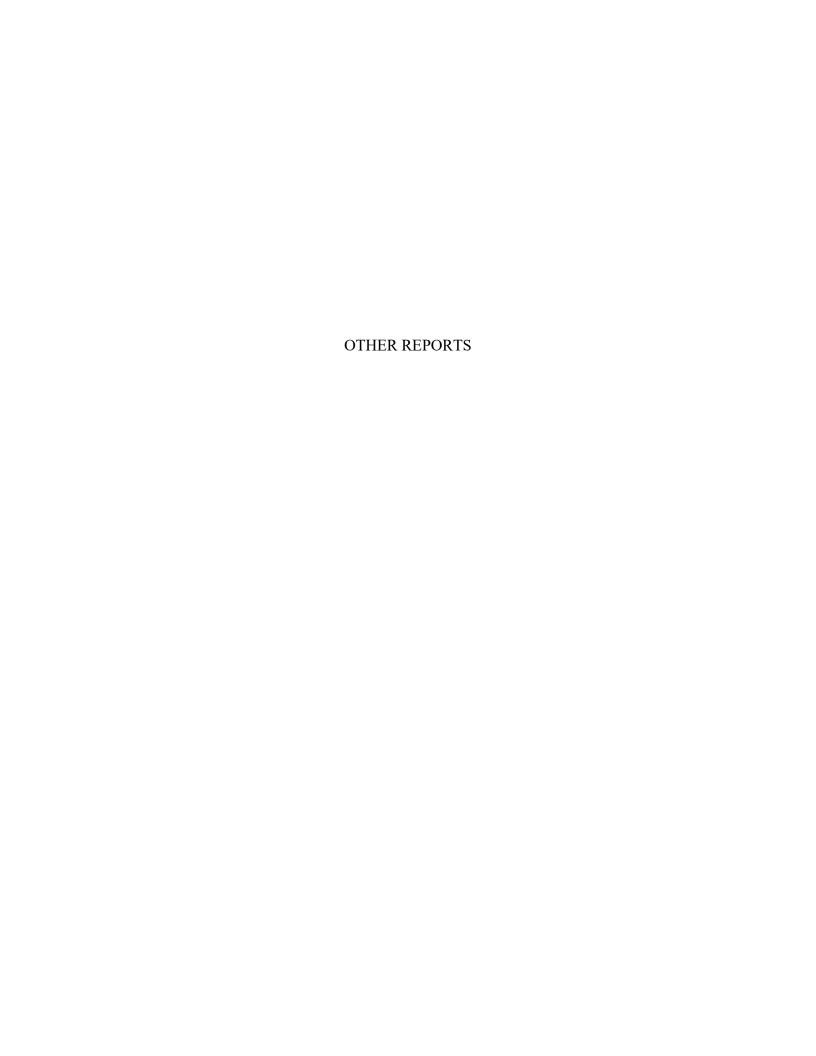
|       |         |           |             |            |           | Total      |
|-------|---------|-----------|-------------|------------|-----------|------------|
|       |         |           |             |            |           | Nonmajor   |
| Cedar |         | Louisa &  | Bass        | Clearwater | Lake      | Special    |
| Lake  |         | Marie     | Lake        | Lake       | Augusta   | Revenue    |
|       | AIS     | AIS       | AIS AIS AIS |            | AIS       | Funds      |
| \$    | 0       | \$ 0      | \$ 0        | \$ 0       | \$ 0      | \$ 49,163  |
|       | 0       | 0         | 0           | 0          | 0         | 6,348      |
|       | 22,901  | 32,175    | 30,593      | 51,919     | 5,123     | 155,005    |
|       | 5,889   | 19        | 0           | 20         | 18        | 6,027      |
|       | 2       | 5         | 1           | 21         | 2         | 35         |
|       | 28,792  | 32,199    | 30,594      | 51,960     | 5,143     | 216,578    |
|       |         |           |             |            |           |            |
|       |         |           |             |            |           |            |
|       | 551     | 839       | 1,008       | 961        | 957       | 11,605     |
|       | 0       | 0         | 0           | 0          | 0         | 220        |
|       | 33,217  | 13,184    | 15,010      | 2,600      | 4,154     | 69,492     |
|       | 800     | 0         | 0           | 0          | 0         | 32,720     |
|       | 0       | 0         | 0           | 0          | 0         | 0          |
|       | 34,568  | 14,023    | 16,018      | 3,561      | 5,111     | 114,037    |
|       | (5,776) | 18,176    | 14,576      | 48,399     | 32        | 102,541    |
|       |         |           |             |            |           |            |
|       | 0       | 0         | 0           | 0          | 0         | 50,000     |
|       | (5,776) | 18,176    | 14,576      | 48,399     | 32        | 152,541    |
|       | 32,941  | 45,212    | 8,450       | 183,181    | 20,126    | 261,546    |
| \$    | 27,165  | \$ 63,388 | \$ 23,026   | \$ 231,580 | \$ 20,158 | \$ 414,087 |

## COMBINING BALANCE SHEET - NONMAJOR CAPITAL PROJECT FUNDS December 31, 2021

|                                       | Watkins<br>Storm Water<br>Treatment | School<br>Section<br>Lake Outlet | Total<br>Nonmajor<br>Capital<br>Projects |
|---------------------------------------|-------------------------------------|----------------------------------|--|
| ASSETS                                |                                     |                                  |  |
| Cash and Cash Equivalents Investments | \$ (1,489)<br>144,173               | \$ (4,133)<br>15,396             | \$ (5,622)<br>159,569                    |
| TOTAL ASSETS                          | \$ 142,684                          | \$ 11,263                        | \$ 153,947                               |
| FUND BALANCE                          |                                     |                                  |  |
| Committed                             | \$ 142,684                          | \$ 11,263                        | \$ 153,947                               |

## COMBINING SCHEDULE OF REVENUE, EXPENDITURES AND, CHANGES IN FUND BALANCE - NONMAJOR CAPITAL PROJECT FUNDS For the Year Ended December 31, 2021

|                            |             |             | Total      |
|----------------------------|-------------|-------------|------------|
|                            | Watkins     | School      | Nonmajor   |
|                            | Storm Water | Section     | Capital    |
|                            | Treatment   | Lake Outlet | Projects   |
| Revenues:                  |             |             |            |
| Special Assessments        | 0           | 0           | 0          |
| Other Revenues             | 44          | 0           | 44         |
| Interest Earnings          | 16          | 1           | 17         |
| Total Revenues             | 60          | 1           | 61         |
| Expenditures:              |             |             |            |
| Current:                   |             |             |            |
| Administration & General   | 5,767       | 100         | 5,867      |
| Technical & Engineering    | 0           | 0           | 0          |
| Water Quality Monitoring   | 0           | 355         | 355        |
| Total Expenditures         | 5,767       | 455         | 6,222      |
| Change in Fund Balances    | (5,707)     | (454)       | (6,161)    |
| Fund Balance - January 1   | 148,391     | 11,717      | 160,108    |
| Fund Balance - December 31 | \$ 142,684  | \$ 11,263   | \$ 153,947 |





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#### MINNESOTA LEGAL COMPLIANCE

**Independent Auditor's Report** 

Board of Managers Clearwater River Watershed District Annandale. Minnesota

We have audited, in accordance with auditing standards generally accepted in the United States of America, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Clearwater River Watershed District the (District) as of and for the year ended December 31, 2021, and the related notes to the financial statements, and have issued our report thereon dated June 15, 2022.

The Minnesota Legal Compliance Audit Guide for Political Subdivisions, promulgated by the State Auditor pursuant to Minn. Stat. § 6.65, contains seven categories of compliance to be tested: contracting and bidding, deposits and investments, conflicts of interest, public indebtedness, claims and disbursements, miscellaneous provisions, and tax increment financing. Our audit considered all of the listed categories, except that we did not test for compliance with the provisions for tax increment financing because the District has no tax increment districts.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with the provisions of the *Minnesota Legal Compliance Audit Guide for Political Subdivisions*. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above referenced provisions.

This report is intended solely for the information and use of those charged with governance and management of the District and the State Auditor and is not intended to be and should not be used by anyone other than these specified parties.

Burkhardt & Burkhardt, Ltd Mankato, Minnesota

Burkhardt & Burkhardt, Ltd.

June 15, 2022



### Burkhardt & Burkhardt, Ltd.

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Board of Managers Clearwater River Watershed District Annandale, Minnesota

In planning and performing our audit of the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Clearwater River Watershed District (the District) as of and for the year ended December 31, 2021, in accordance with auditing standards generally accepted in the United States of America, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. In addition, because of inherent limitations in internal control, including the possibility of management override of controls, misstatements due to error or fraud may occur and not be detected by such controls. However, as discussed below, we identified a deficiency in internal control that we consider to be a material weakness and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the following deficiency in the District's internal control to be material weakness:

#### **Material Audit Adjustments**

CONDITION: During our audit, we proposed material audit adjustment to adjust several general ledger accounts to

the proper year-end balances.

CRITERIA: Internal controls over financial reporting should be in place to ensure the financial statements are

fairly presented in accordance with accounting principles generally accepted in the United States

(GAAP).

CAUSE: The District relies on their administrative services firm to record all District transactions to the proper

accounting records in a timely manner.

EFFECT: The design of internal control over completeness and accuracy of financial records could adversely

affect the District's ability to detect misstatements in amounts that would be material in relation to the financial statements in a timely period by employees in the normal course of performing their assigned

functions.

RECOMMENDATION: The District Administrator should monitor financial reports provided by the administrative services

firm to evaluate the reasonableness of the reports taking into consideration the facts and circumstances

and to ensure all transactions have been recorded during the period.



#### Approved Budget Reconciliation

CONDITION: During our audit of the financial statements, we noted material differences between the approved

budget and the budget entered into the District's accounting software.

CRITERIA: The District should have controls in place to ensure the approved budget is accurately entered into

the accounting software.

CAUSE: The District relies on the administrator to enter the approved budget, and there is no review of this

process.

EFFECT: The potential exists that a material misstatement could exist in the financial statements and not be

prevented or detected by the District's internal controls.

RECOMMENDATION: The District should have a council member review the budget entered into the accounting software

to what was approved at the council meeting.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the following deficiencies in the District's internal control to be significant deficiencies:

#### **Delayed Deposits**

CONDITION: Although the District has established procedures and controls related to deposits, we found that these

procedures are not being followed. During fieldwork, we noted deposits were made weeks after the

District had received checks from customers.

CRITERIA: A sound system of internal control requires that assets are safeguarded, and deposits are as soon as

money is received.

CAUSE: The District has not performed ongoing or separate evaluations to ascertain whether internal control

activities are present and functioning properly.

EFFECT: Material misstatements of the cash accounts and the misappropriation of cash may occur and not be

prevented or detected and corrected in a timely basis.

RECOMMENDATION: The District should evaluate their internal controls over timely deposits to ensure they are operating

effectively.

#### **Financial Report Preparation**

CONDITION: The District does not have an internal control system designed to provide for the preparation of the

financial statements being audited. As auditors, we are requested to draft the financial statements and

accompanying notes to the financial statements.

CRITERIA: Internal controls should be in place to provide reasonable assurance over financial reporting.

CAUSE: The District has informed us that they do not have an internal control policy in place over annual

financial reporting and that they do not have the necessary staff and expertise to prevent or detect a

material misstatement in the annual financial statements including footnote disclosures.

EFFECT: The potential exists that a material misstatement of the annual financial statements could occur and

that a material disclosure could be omitted from the financial statements and not be prevented by the

District's internal control.



RECOMMENDATION: This control deficiency is not unusual in an organization of your size. It is the responsibility of the

management and those charged with governance to make the decision whether to accept the degree

of risk associated with this condition because of the cost and other conditions.

**Segregation of Duties** 

CONDITION: The District has a lack of segregation of duties in certain areas due to limited accounting staff. The

District has limited segregation of duties in many accounting and financial reporting internal control

areas.

CRITERIA: A good system of internal control contemplates an adequate segregation of duties so that no one

individual handles a transaction from its inception to completion.

CAUSE: The District has limited accounting staff.

EFFECT: The existence of this limited segregation of duties increases the risk of fraud.

RECOMMENDATION: While we recognize that your staff may not be large enough to permit complete segregation of duties

in all respects for an effective system of internal control, the functions should be reviewed to determine if additional segregation is feasible and to improve efficiency and effectiveness of financial management of the District. In order to have appropriate segregation of duties, the performance of the following duties would need to be completed by a different employee: initiation and authorization of transactions, recording and processing of transactions, reconciliation and reporting of transactions and

financial information and custody of assets.

This communication is intended solely for the information and use of the governance and management, of the District and is not intended to be and should not be used by anyone other than these specified parties.

Burkhardt & Burkhardt, Ltd.

Burbhardt & Burbhardt, Ltd.

Mankato, Minnesota

June 15, 2022